LINCOLN/LANCASTER COUNTY PLANNING STAFF REPORT

for September 28, 2005 PLANNING COMMISSION MEETING

PROJECT #: Change of Zone #05065

PROPOSAL: To amend Title 27, Zoning Code to modify City Council's action on a

matters appealed to the City Council.

CONCLUSION: In conformance with the Comprehensive Plan.

RECOMMENDATION:

Change of Zone #05065: Approval

GENERAL INFORMATION:

ASSOCIATED APPLICATIONS: Miscellaneous #05021 has been filed requesting similar language modifications on matters appealed to the City Council to various sections of Title 26, Land Subdivision.

HISTORY: The City Law Department at the request of Councilman Jonathan Cook has filed this application to request the repeal of certain sections of Title 27, Zoning Code as they exist currently by amending the text to such sections as they relate to City Council's action on matters appealed to them by aggrieved parties. The intent of such action is to clarify the language and provide full flexibility for the City Council in considering such appeals.

COMPREHENSIVE PLAN SPECIFICATIONS:

Examine ways of simplifying the development regulations and supporting documentation to encourage a broader understanding of planning concepts and their relevance to neighborhoods' and businesses' continuity and viability. (F-152)

ANALYSIS:

- 1. The following sections of Title 27, Zoning Code are proposed to be amended: 27.27.080, 27.28.090, 27.31.100, 27.37.070, 27.51.100, 27.57.180, 27.63.025, and 27.82.110.
- 2. Please see attached sections that are proposed to be amended:

Prepared by:

Joe Rexwinkle

Planner

DATE: September 15, 2005

APPLICANT: City Law Department at request of Councilman Jonathon Cook

CONTACT: Joe Rexwinkle

Lincoln/Lancaster County Planning Dept

555 S 10th, Suite 213 Lincoln, NE 68508 402 441-6373

jrexwinkle@lincoln.ne.gov

ORDINANCE NO.	
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27.27.080	Use Permit; Procedures and Requirements.
as follows:	
	$Section \ 1. \ That \ Section \ 27.27.080 \ of the \ Lincoln \ Municipal \ Code \ be \ amended \ to \ read$
·	BE IT ORDAINED by the City Council of the City of Lincoln, Nebraska:
27.57.180, 27.	63.025, and 27.82.110 of the Lincoln Municipal Code as hitherto existing.
City Council;	and repealing Sections 27.27.080, 27.28.090, 27.31.100, 27.37.070, 27.51.100,
27.57.180, 27.6	63.025, and 27.82.110 to modify the City Council's action on a matter appealed to the
Zoning Code	by amending Sections 27.27.080, 27.28.090, 27.31.100, 27.37.070, 27.51.100,
	AN ORDINANCE amending Title 27 of the Lincoln Municipal Code relating to the

- (a) Minimum requirements: No use permit shall be granted upon any property having a total area of less than two acres, except as otherwise provided herein, nor for any plan unless it is in conformance with all applicable city standards and with all regulations of the applicable sections of this chapter. The Planning Commission shall impose such conditions as are appropriate and necessary to ensure compliance with the Comprehensive Plan and protect the health, safety, and general welfare in the issuance of any such use permits. Such conditions may include an increase in the minimum yard requirements and decrease in the maximum height restrictions set forth in this chapter. Lots fronting on private roadways may be permitted. Unless expressly modified by the terms of the use permit, all regulations of the O-3 Office Park District shall apply.
- (b) Application requirements: Applications for a use permit under this section shall be filed in writing by the owner on a form provided by the city with the Planning Department. Where any portion of the land area of a use permit for technology transfer industries or applications is proposed to be adjacent to the perimeter of the O-3 zoning district and such use is not permitted in the adjacent zoning district, then the applicant must provide information demonstrating how the proposal will mitigate any negative impacts on the adjacent zoning district. The Planning Commission may impose such other standards and requirements for perimeter treatment as are appropriate and necessary to protect adjoining properties from adverse effects and to achieve an

I	appropriate transition of land uses and densities. A preliminary plan shall accompany each			
2	application and shall include the following information:			
3		(1)	Boundary survey and gross acreage;	
4		(2)	Contour lines at intervals not to exceed five feet based on NAVD 1988. Spot	
5	elevations on 1	00-foo	t grid shall be required to fully indicate the topography on flat land;	
6		(3)	Street right-of-way;	
7		(4)	Utility easements;	
8		(5)	Adjacent land use and zoning classifications;	
9		(6)	Location of structures on property;	
10		(7)	Vicinity map;	
11		(8)	Date prepared, scale, and north point;	
12		(9)	Schematic and location of buildings;	
13		(10)	Parking areas and capacity;	
14		(11)	Open space for residential uses;	
15		(12)	Use of buildings, such as retail, service, restaurant, office, residential, and	
16	other uses;			
17		(13)	Height of buildings;	
18		(14)	Location of existing trees and proposed landscape plan;	
19		(15)	Proposed vehicular and pedestrian circulation system including egress and	
20	ingress;			
21		(16)	Building and parking setback lines;	
22		(17)	Grading plan;	
23	3 (18) On-site and off-site water and sanitary sewer improvements;		On-site and off-site water and sanitary sewer improvements;	
24	ı	(19)	On-site and off-site drainage and storm sewer improvements;	
25	I	(20)	Location of proposed free-standing signs;	
26	((21)	Cross-section for paving of parking lots and sidewalks;	
27	ļ	(22)	Proposed name of the shopping center;	
28	1	(23)	Name, address, and telephone number of developer; certified record owner	
29	or owners and a	ddresse	es; and legal description of the proposed use permit area, including the number	
30	of acres.			

(c) Environmental performance standards: Any applicant for a use permit under the provisions of this section shall comply with environmental performance standards relating to noise, emission, dust, odor, glare, and heat as shall be from time to time established by various municipal departments and approved by resolution of the City Council.

- (d) Landscape plan: Each application for a use permit under this section shall include a landscape plan which shall show proposed plantings in conformance with city standards in all required yard areas, open space areas, malls, parking areas, and around proposed buildings. The Planning Director shall develop appropriate written standards for such landscape plans, which standards shall be approved by resolution of the City Council.
- (e) Planning Commission review: Upon the filing of an application together with all maps, data, and information required by this section, the City Council shall refer the application to the Planning Commission. The Planning Commission shall hold a public hearing upon such application and shall consider the effect of the proposed use upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare.
- Commission shall proceed to give final consideration to the application and may require that certain conditions be fulfilled by the applicant in conjunction with approval of the use permit applied for, and may include the requirement that applicant grant additional right-of-way in accordance with the Comprehensive Plan. The Planning Commission may require the execution of a written agreement with the city relating to the installation of public improvements by the applicant, together with the execution of performance bonds or provision of other appropriate surety relating thereto. The installation of all public improvements shall be accomplished in compliance with existing city standards as provided by ordinance or by departmental publications approved by resolution of the City Council. In the event the Planning Commission fails to act upon the application within sixty days from the date of referral, the applicant may appeal to the City Council requesting final action. If the City Council determines that the delay of the Planning Commission is unjustified, it shall direct the commission to act upon the application no later than the commission's next regularly scheduled meeting.
 - (g) Appeal of Planning Commission action:

(1) Any aggrieved person or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.

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- (2) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.
- (3) In exercising its appellate jurisdiction, the action appealed from shall be deemed advisory and Fthe City Council may, after public hearing, in conformity with the provisions of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.
- (h) Adjustment: Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions set forth in this chapter at the periphery of the use permit area consistent with adequate protection of the environment of the use permit area and adjacent areas. Upon the request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions and may adjust the requirements relative to the location of buildings, required parking spaces, and lot frontage set forth in this chapter in the interior of the use permit area consistent with the adequate protection of the environment of the use permit area. The Planning Commission shall hold a public hearing upon the requested adjustment at the same time that it hears the application for the use permit and shall make a report to the City Council regarding the effect the proposed use and adjustment has upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare. Upon receiving a report from the Planning Commission, the City Council shall take final action upon the application for the use permit and the requested adjustment.
- (i) Amendment: The Planning Director is authorized to approve amendments to any use permit granted under this section, provided that:

- (1) A request for amendment is filed with the Planning Director, together with any of the information specified in paragraph (b) above which is pertinent to the proposed amendment:
 - (2) Such amendment shall not violate any provisions of this title;
- (3) Such amendment may provide for minor increases in total floor area and storage space originally permitted;
 - (4) There is no increase in the number of dwelling units;
 - (5) No reduction is made to the applicable setback or yard requirements;
 - (6) No public land is accepted;

- (7) Such amendment shall not be contrary to the general purpose of this chapter;
- (8) Any amendment not in conformance with this paragraph shall be submitted to the Planning Commission in the same manner as an original application for a use permit.
- (j) Building permits, certificates of occupancy, and certificates of compliance: Upon the approval of a use permit as provided for under this section, building permits and certificates of occupancy may be issued. Certificates of compliance shall not be issued until there has been compliance with all conditions of a use permit and subsequent amendments within each phase of development of a use permit.
- (k) Preexisting uses: An existing use of a type permitted in this chapter which was lawfully established in this district on the effective date of this title shall be deemed to have received a use permit as herein required and shall be provided with such permit by the Director of Building and Safety upon request, and it shall not be a nonconforming use; provided, however, for any enlargement, extension, or relocation of such existing use, an application in conformance with this section shall be required.
- (l) If an application for a use permit located within a flood plain is granted approval by the city, it shall not be necessary for the applicant to make an application for a special permit to be approved by the City Council as required by Resolution Nos. A-55150, A-56382, and A-57540. It shall be presumed that the applicant has received all such approvals as may be required by the foregoing resolutions by virtue of the city granting approval to the use permit.
 - (m) A use permit may be granted for a lot of less than two acres, provided:
 - (1) The lot was legally created prior to the effective date of this ordinance; and

1 (2) The lot has remained under separate ownership from adjoining properties in 2 the O-3 district. 3 The Planning Commission may, under the above conditions, adjust the requirements under 4 paragraph (a) to permit the applicant a reasonable use of his property. 5 Section 2. That Section 27.28.090 of the Lincoln Municipal Code be amended to read 6 as follows: 7 27.28.090 Use Permit; Procedures and Requirements. 8 Minimum requirements: The Planning Commission shall impose such conditions as (a) 9 are appropriate and necessary to ensure compliance with the Comprehensive Plan and protect the 10 health, safety, and general welfare in the issuance of any such use permit. Such conditions may 11 include an increase in the minimum yard requirements and decrease in the maximum height 12 restrictions set forth in this chapter. Lots fronting on private roadways may be permitted. Unless 13 expressly modified by the terms of the use permit, all regulations of the R-T Residential Transition 14 District shall apply. 15 (b) Application requirements: Applications for a use permit under this section shall be 16 filed by the owner in writing on a form provided by the city with the Planning Department. Plans 17 shall accompany each application and shall include the following information: 18 **(1)** Boundary survey and gross acreage; 19 Contour lines at intervals not to exceed five feet based on NAVD 1988. Spot (2) 20 elevations on 100-foot grid shall be required to fully indicate the topography on flat land; 21 Street right-of-way; (3) 22 (4) Utility easements: 23 (5) Adjacent land use and zoning classifications; 24 (6) Location of structures on property; 25 (7) Vicinity map; 26 (8) Date prepared, scale, and north point; 27 Schematic and location of buildings; (9) 28 (10)Parking areas and capacity; 29 (11)Use of buildings, such as retail, service, restaurant, office, residential, and 30 other uses:

1		(12)	Height of buildings;
2		(13)	Location of existing trees and proposed landscape plan;
3		(14)	Proposed vehicular and pedestrian circulation system including egress and
4	ingress;		
5		(15)	Building and parking setback lines;
6		(16)	Grading plan;
7		(17)	On-site and off-site water and sanitary sewer improvements;
8		(18)	On-site and off-site drainage and storm sewer improvements;
9		(19)	Location of proposed free-standing signs;
10		(20)	Cross-section for paving of parking lots and sidewalks;
11		(21)	Name, address, and telephone number of developer; certified record owner
12	or owners and	d addres:	ses; and legal description of the proposed use permit area, including the number
13	of acres.		
14	(c)	Envir	onmental performance standards: Any applicant for a use permit under the
15	provisions of	this sec	tion shall comply with environmental performance standards relating to noise,

(d) Landscape plan: Each application for a use permit under this section shall include a landscape plan which shall show proposed plantings in conformance with city standards in all required yard areas, open space areas, malls, parking areas, and around proposed buildings. The Planning Director shall develop appropriate written standards for such landscape plans, which standards shall be approved by resolution of the City Council.

emission, dust, odor, glare, and heat as shall be from time to time established by various municipal

departments and approved by resolution of the City Council.

- (e) Planning Commission review: Upon the filing of an application together with all maps, data, and information required by this section, the City Council shall refer the application to the Planning Commission. The Planning Commission shall hold a public hearing upon such application and shall consider the effect of the proposed use upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare.
- (f) Planning Commission action: After holding at least one public hearing, the Planning Commission shall proceed to give final consideration to the application and may require that certain conditions be fulfilled by the applicant in conjunction with approval of the use permit applied for,

and may include the requirement that applicant grant additional right-of-way in accordance with the comprehensive plan. The Planning Commission may require the execution of a written agreement with the city relating to the installation of public improvements by the applicant, together with the execution of performance bonds or provision of other appropriate surety relating thereto. The installation of all public improvements shall be accomplished in compliance with existing city standards as provided by ordinance or by departmental publications approved by resolution of the City Council. In the event the Planning Commission fails to act upon the application within sixty days from the date of referral, the applicant may appeal to the City Council requesting final action. If the City Council determines that the delay of the Planning Commission is unjustified, it shall direct the Commission to act upon the application no later than the Commission's next regularly scheduled meeting.

(g) Appeal of Planning Commission action:

- (1) Any aggrieved person or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.
- (2) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.
- (3) In exercising its appellate jurisdiction, the action appealed from shall be deemed advisory and Fthe City Council may, after public hearing, in conformity with the provisions of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.
- (h) Adjustment: Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions and may adjust the requirements relative to the location of buildings and required parking spaces and lot frontage set forth in this chapter consistent with adequate protection of the environment of the use permit area and adjacent areas provided the building shall not exceed the height of the tallest residence on the same and facing block fronts. The Planning Commission shall hold a public hearing upon the requested adjustment at the same time

that it hears the application for the use permit and shall make a report to the City Council regarding the effect the proposed use and adjustment has upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare. Upon receiving a report from the Planning Commission, the City Council shall take final action upon the application for the use permit and the requested adjustment.

- (i) Amendment: The Planning Director is authorized to approve amendments to any use permit granted under this section, provided that:
- (1) A request for amendment is filed with the Planning Director, together with any of the information specified in paragraph (b) above which is pertinent to the proposed amendment;
 - (2) Such amendment shall not violate any provisions of this title;
- (3) Such amendment may provide for minor increases in total floor area and storage space originally permitted;
 - (4) There is no increase in the number of dwelling units;
 - No reduction is made to the applicable setback or yard requirements;
 - (6) No public land is accepted;

- (7) Such amendment shall not be contrary to the general purpose of this chapter;
- (8) Any amendment not in conformance with this paragraph shall be submitted to the Planning Commission in the same manner as an original application for a use permit.
- (j) Building permits, certificates of occupancy, and certificates of compliance: Upon the approval of a use permit as provided for under this section, building permits and certificates of occupancy may be issued. Certificates of compliance shall not be issued until there has been compliance with all conditions of a use permit and subsequent amendments within each phase of development of a use permit.
- (k) Preexisting uses: An existing use of a type permitted in this chapter which was lawfully established in this district on the effective date of this title shall be deemed to have received a use permit as herein required and shall be provided with such permit by the Director of Building and Safety upon request, and it shall not be a nonconforming use; provided, however, for any enlargement, extension, or relocation of such existing use, an application in conformance with this section shall be required.

(l) If an application for a use permit located within a flood plain is granted approval by the city, it shall not be necessary for the applicant to make an application for a special permit to be approved by the City Council as required by Resolution Nos. A-55150, A-56382, and A-57540. It shall be presumed that the applicant has received all such approvals as may be required by the foregoing resolutions by virtue of the city granting approval to the use permit.

Section 3. That Section 27.31.100 of the Lincoln Municipal Code be amended to read as follows:

27.31.100 Use Permit; Procedures and Requirements.

- (a) Minimum requirements: No use permit shall be granted upon any property having a total area of less than five acres, except as provided under Section 27.31.100(k), nor for any plan unless it is in conformance with all applicable city standards and with all regulations of the applicable sections of this chapter. The Planning Commission shall impose such conditions as are appropriate and necessary to ensure compliance with the Comprehensive Plan and protect the health, safety, and general welfare in the issuance of any such use permits. Such conditions may include an increase in the minimum yard requirements and decrease in the maximum height restrictions set forth in this chapter. Lots fronting on private roadways may be permitted. Unless expressly modified by the terms of the use permit, all regulations of the B-2 Planned Neighborhood Business District shall apply.
- (b) Application requirements: Applications for a use permit under this section shall be filed by the owner in writing on a form provided by the city with the Planning Department. A preliminary plan shall accompany each application and shall include the following information:
 - (1) Boundary survey and gross acreage;
- (2) Contour lines at intervals not to exceed five feet based on NAVD 1988. Spot elevations on 100-foot grid shall be required to fully indicate the topography on flat land;
 - (3) Street right of way;
 - (4) Utility easements;
 - (5) Adjacent land use and zoning classifications;
 - (6) Location of structures on property;
 - (7) Vicinity map;
 - (8) Date prepared, scale and north point;

1		(9)	Schematic and location of buildings;
2		(10)	Parking areas and capacity;
3		(11)	Open space for residential uses;
4		(12)	Use of buildings, such as retail, service, restaurant, office, residential and
5	other uses;		
6		(13)	Height of buildings;
7		(14)	Location of existing trees and proposed landscape plan;
8		(15)	Proposed vehicular and pedestrian circulation system including egress and
9	ingress;		
10		(16)	Building and parking setback lines;
11		(17)	Grading plan;
12		(18)	On-site and off-site water and sanitary sewer improvements;
13		(19)	On-site and off-site drainage and storm sewer improvements;
14		(20)	Location of proposed free-standing signs;
15		(21)	Cross-section for paving of parking lots and sidewalks;
16		(22)	Proposed name of the shopping center;
17		(23)	Name, address, and telephone number of developer; certified record owner
18	or owners and	address	es; and legal description of the proposed use permit area, including the number
19	of acres.		
20	(c) Environmental performance standards: Any applicant for a use permit under the		
21	provisions of this section shall comply with environmental performance standards relating to noise,		
22	emission, dust, odor, glare, and heat as shall be from time to time established by various municipal		
23	departments a	ınd appr	oved by resolution of the City Council.
24	(d)	Lands	cape plan: Each application for a use permit under this section shall include a
25	landscape plan which shall show proposed plantings in conformance with city standards in all		
26	required yard areas, open space areas, malls, parking areas and around proposed buildings. The		
27	Planning Director shall develop appropriate written standards for such landscape plans, which		
28	standards shall	ll be app	proved by resolution of the City Council.

maps, data, and information required by this section, the City Council shall refer the application to

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(e)

Planning Commission review: Upon the filing of an application together with all

the Planning Commission. The Planning Commission shall hold a public hearing upon such application and shall consider the effect of the proposed use upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare.

- Commission shall proceed to give final consideration to the application and may require that certain conditions be fulfilled by the applicant in conjunction with approval of the use permit applied for, and may include the requirement that applicant grant additional right of way in accordance with the Comprehensive Plan. The Planning Commission may require the execution of a written agreement with the city relating to the installation of public improvements by the applicant, together with the execution of performance bonds or provision of other appropriate surety relating thereto. The installation of all public improvements shall be accomplished in compliance with existing city standards as provided by ordinance or by departmental publications approved by resolution of the City Council. In the event the Planning Commission fails to act upon the application within sixty days from the date of referral, the applicant may appeal to the City Council requesting final action. If the City Council determines that the delay of the Planning Commission is unjustified, it shall direct the Commission to act upon the application no later than the Commission's next regularly scheduled meeting.
 - (g) Appeal of Planning Commission action:

- (1) Any aggrieved person or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.
- (2) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.
- (3) <u>In exercising its appellate jurisdiction, the action appealed from shall be</u> <u>deemed advisory and Fthe City Council may, after public hearing, in conformity with the provisions of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.</u>

- (h) Adjustment of yard requirements and height restrictions: Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions and may adjust the requirements relative to the location of buildings and required parking spaces and lot frontage set forth in this chapter consistent with adequate protection of the environment of adjacent land uses. The Planning Commission shall hold a public hearing upon the requested adjustment at the same time that it hears the application for the use permit and shall make a report to the City Council regarding the effect the proposed use and adjustment has upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare. Upon receiving a report from the Planning Commission, the City Council shall take final action upon the use permit and the adjustment.
- (i) Amendment: The Planning Director is authorized to approve amendments to any use permit granted under this section, provided that:
- (1) A request for amendment is filed with the Planning Director, together with any of the information specified in paragraph (b) above which is pertinent to the proposed amendment;
- (2) Such amendment shall not violate any provisions of this title;
- (3) Such amendment may provide for minor increases in total floor area and storage space originally permitted;
 - (4) There is no increase in the number of dwelling units;
 - (5) No reduction is made to the applicable setback or yard requirements;
 - (6) No public land is accepted;

- (7) Such amendment shall not be contrary to the general purpose of this section as specified in Section 27.31.020;
- (8) Any amendment not in conformance with this paragraph shall be submitted to the Planning Commission in the same manner as an original application for a use permit.
- (j) Building permits, certificates of occupancy, and certificates of compliance: Upon the approval of a use permit as provided for under this section, building permits and certificates of occupancy may be issued. Certificates of compliance shall not be issued until there has been compli-

ance with all conditions of a use permit and subsequent amendments within each phase of development of a use permit.

- (k) Preexisting uses: An existing use of a type permitted in this chapter which was lawfully established in this district on the effective date of this title shall be deemed to have received a use permit as herein required and shall be provided with such permit by the Director of Building and Safety upon request, and it shall not be a nonconforming use; provided, however, for any enlargement, extension, or relocation of such existing use, an application in conformance with this section shall be required.
 - (I) A use permit may be granted for a lot of less than five acres, provided:
 - (1) The lot was legally created prior to the effective date of this ordinance;
- (2) The lot has remained under separate ownership from adjoining properties in the B-2 district.

The Planning Commission may, under the above conditions, adjust the requirements under paragraph (b) to permit the applicant a reasonable use of his property.

(m) If an application for a use permit located within a flood plain is granted approval by the city, it shall not be necessary for the applicant to make an application for a special permit to be approved by the City Council as required by Resolution Nos. A-55150, A-56382, and A-57540. It shall be presumed that the applicant has received all such approvals as may be required by the foregoing resolutions by virtue of the city granting approval to the use permit.

Section 4. That Section 27.37.070 of the Lincoln Municipal Code be amended to read as follows:

27.37.070 Use Permits; Procedures and Requirements.

(a) Minimum requirements. No use permit shall be granted upon any property having a total area of less than thirty acres, nor for any plan unless it is in conformance with all applicable city standards and with all regulations of the applicable sections of this chapter. The Planning Commission shall impose such conditions as are appropriate and necessary to ensure compliance with the Comprehensive Plan and protect the health, safety, and general welfare in the issuance of any use permits. Such conditions may include an increase in the minimum yard requirements and a decrease in the maximum height restrictions set forth in this chapter. Lots fronting on private

roadways may be permitted. Unless expressly modified by the terms of the use permit, all regulations of the B-5 Planned Regional Business District shall apply.

- (b) Environmental performance standards. Any applicant for a use permit under the provisions of this section shall comply with such environmental performance standards relating to noise, emission, dust, odor, glare, and heat as shall be from time to time established by various municipal departments and approved by resolution of the City Council.
- of zone to the B-5 Planned Regional Business District or for a use permit under the provisions of this section substantially deviates from the Comprehensive Plan in terms of location or size, as determined by the Planning Director, the applicant shall submit an environmental impact statement and a market analysis which shall serve as a guide to the Planning Commission for evaluation of such application in terms of need, desirability, supportability, and its implications for the overall growth of the community. The Planning Director shall develop appropriate written standards and forms for such environmental impact statement and market analysis, which shall be approved by the City Council after report and recommendation of the Planning Commission.
- (d) Landscape plan. Each application for a use permit under this section shall include a landscape plan which shall show proposed plantings in conformance with city standards in all required yard areas, open space areas, malls, parking areas and around proposed buildings. The Planning Director shall develop appropriate written standards for such landscape plans, which standards shall be approved by resolution of the City Council.
- (e) Application requirements. Applications for a use permit under this section shall be filed by the owner in writing with the Planning Department on a form provided by the city. A preliminary plan shall accompany each application and shall include the following information:
 - (1) Boundary survey and gross acreage;
- (2) Contour lines at intervals not to exceed five feet based on NAVD 1988. Spot elevations on one hundred foot grids shall be required to fully indicate the topography on flat land;
 - (3) Street right of way;
 - (4) Utility easements;
 - (5) Adjacent land use and zoning classifications;
- 30 (6) Location of structures on property;

1	(7)	vicinity map;	
2	(8)	Date prepared, scale and north point;	
3	(9)	Schematic building layout;	
4 (10) Parking areas and ca		Parking areas and capacity;	
5	(11)	Open space for residential uses;	
6	(12)	Use of buildings, such as retail, service, restaurant, office, residential, and	
7	other uses. Building	s to be included in the first phase construction shall include tenant occupancies	
8	where known. A cle	ear demonstration shall be made that the residential use will be protected from	
9	adverse effects, such	as traffic, air pollution, noise, and glare; and the mixing of residential and com-	
10	mercial uses on the	ground level shall be discouraged;	
11	(13)	Acreage and percentage of total developed building area, parking lots, open	
12	space, malls, and other features;		
13	(14)	Height of buildings;	
14	(15)	Location of existing trees and proposed landscape plan;	
15	(16)	Proposed vehicular and pedestrian circulation system, including ingress and	
16	egress;		
17	(17)	Building and parking setback lines;	
18	(18)	Grading plan;	
19	(19)	Phase of development and proposed starting dates;	
20	(20)	Discussion of adverse environmental effects of the project and proposed steps	
21	to minimize these effects;		
22	(21)	On-site and off-site water and sanitary sewer improvements;	
23	(22)	On-site and off-site drainage and storm sewer improvements;	
24	(23)	Location of proposed free-standing signs;	
25	(24)	Cross-section for paving of parking lots and sidewalks;	
26	(25)	Proposed name, if any, of the shopping center;	
27	(26)	Name, address, and telephone number of developer, certified record owner,	
28	or owners, and addre	esses; legal description of the proposed use permit area, including the number	
29	of acres.		

- (f) Planning Commission review. Upon the filing of an application together with all maps, data, and information required by this section, the City Council shall refer the application to the Planning Commission. The Planning Commission shall hold a public hearing upon such application and shall consider the effect of the proposed use upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare.
- Commission shall proceed to give final consideration to the application and may require that certain conditions be fulfilled by the applicant in conjunction with approval of the use permit applied for, and may include the requirement that applicant grant additional right of way in accordance with the Comprehensive Plan. The Planning Commission may require the execution of a written agreement with the city relating to the installation of public improvements by the applicant, together with the execution of performance bonds or provision of other appropriate surety relating thereto. The installation of all public improvements shall be accomplished in compliance with existing city standards as provided by ordinance or by departmental publications approved by resolution of the City Council. In the event the Planning Commission fails to act upon the application within sixty days from the date of referral, the applicant may appeal to the City Council requesting final action. If the City Council determines that the delay of the Planning Commission is unjustified, it shall direct the Commission to act upon the application no later than the Commission's next regularly scheduled meeting.
 - (h) Appeal of Planning Commission action:

- (1) Any aggrieved person or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.
- (2) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.
- (3) <u>In exercising its appellate jurisdiction, the action appealed from shall be</u> deemed advisory and Fthe City Council may, after public hearing, in conformity with the provisions

of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.

(i) Adjustment of yard requirements, height restrictions, and parking.

- (1) Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions and may adjust the requirements relative to the location of buildings and required parking spaces and lot frontage set forth in this chapter consistent with adequate protection of the environment of adjacent land uses.
- (2) Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the required parking set forth in this chapter and Chapter 27.67 if it is determined that the mix of uses or ownership patterns create situations where the applicability of a particular standard is not feasible.
- (3) The Planning Commission shall hold a public hearing upon the requested adjustment at the same time that it hears the application for the use permit and shall make a report to the City Council regarding the effect the proposed use and adjustment has upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare. Upon receiving a report from the Planning Commission, the City Council shall take final action upon the application for the use permit and the requested adjustment.
- (j) Amendment. The Planning Director is authorized to approve amendments to any use permit granted under this section, including square footage of floor area and storage space in phases of development; provided, that:
- (1) A request for amendment is filed with the Planning Director, together with any of the information specified in paragraph (f) above which is pertinent to the proposed amendment;
 - (2) Such amendment shall not violate any provisions of this title;
- (3) Such amendment may provide for minor increases in total floor area and storage space originally permitted;
 - (4) There is no increase in the number of dwelling units;
 - (5) No reduction is made to the applicable setback or yard requirements;
 - (6) No public land is accepted;

- (7) Such amendment shall not be contrary to the general purpose section as specified in paragraph (a) above;
- (8) Any amendment not in conformance with this paragraph shall be submitted to the Planning Commission in the same manner as an original use permit.
- (k) Building permits, certificates of occupancy and certificates of compliance. Upon the approval of a use permit as provided for under this section, building permits and certificates of occupancy may be issued. Certificates of compliance shall not be issued until there has been compliance with all conditions and subsequent amendments within each phase of development of a use permit.
- (l) Preexisting uses. An existing use of a type permitted in this chapter which was lawfully established in this district on the effective date of this title, and any enlargement or extension as permitted in this section, shall be deemed to have received a use permit as herein required and shall be provided with such permit by the Director of Building and Safety upon request, and shall not be a nonconforming use.
- (m) If an application for a use permit located within a flood plain is granted approval by the city, it shall not be necessary for the applicant to make an application for a special permit to be approved by the City Council as required by Resolution Nos. A-55150, A-56382, and A-57540. It shall be presumed that the applicant has received all such approvals as may be required by the foregoing resolutions by virtue of the city granting approval to the use permit.

Section 5. That Section 27.51.100 of the Lincoln Municipal Code be amended to read as follows:

27.51.100 Use Permit Section.

(a) Minimum Requirements. No use permit shall be granted upon any property having a total area of less than fifty acres, nor for any plan unless it is in conformance with all applicable city standards and with all regulations of the applicable sections of this chapter. The Planning Commission shall impose such conditions as are appropriate and necessary to ensure compliance with the comprehensive plan and protect the health, safety, and general welfare in the issuance of any use permits. Such conditions may include an increase in the minimum yard requirements and decrease in the maximum height restrictions set forth in this chapter. Lots fronting on private

roadways may be permitted. Unless expressly modified by the terms of the use permit, all regulations of the I-3 Employment Center District shall apply.

- (b) Environmental Performance Standards. Any applicant for a use permit under the provisions of this section shall comply with environmental performance standards relating to noise, emission, dust, odor, glare, and heat as shall be approved by resolution of the City Council.
- (c) Landscape Plan. Before building permit approval, each application for a use permit under this section shall include a landscape plan which shall show proposed plantings in conformance with city standards in all required yard areas, open space areas, parking areas, and around proposed buildings. The Planning Director shall develop appropriate written standards for such landscape plans, which standards shall be approved by resolution of the City Council.
- (d) Application Requirements. Applications for a use permit under this section shall be filed in writing on a form provided by the city with the Planning Department. A preliminary plan shall accompany each application and shall include the following information:
 - (1) Boundary survey and gross acreage;
- (2) Contour lines at intervals not to exceed five feet based on NAVD 1988. Spot elevations on one hundred foot grid shall be required to fully indicate the topography of flat land.
 - (3) Street right-of-way;

- (4) Utility easements;
- (5) Adjacent land use and zoning classifications;
- (6) The amount of traffic to be generated and the street facilities required to accommodate said traffic;
 - (7) Location of building envelopes within which structures may be located;
 - (8) Vicinity map;
 - (9) Date prepared, scale and north point;
- (10) Location of parking envelopes within which parking lots shall be located and stating the required number of parking stalls;
- (11) Proposed use and total square feet of buildings to be located within the proposed I-3 employment center in accordance with Section 27.51.030(b);

- (12) Acreage and percentage of total developed building area, parking lot, open space, and similar uses;
 - (13) Location of existing tree masses;
 - (14) Identify vehicular ingress and egress points;
 - (15) Building and parking set-back lines;
 - (16) Generalized grading plan;

- (17) On-site and off-site water and sanitary sewer improvements;
- (18) On-site and off-site drainage and storm sewer improvements;
- (19) Proposed name of the project;
- (20) Name, address, and telephone number of developer, certified record owner or owners, and their addresses; and legal description of the proposed use permit area including the number of acres.
- (e) Planning Commission Review. Upon the filing of an application together with all maps, data, and information required by this section, the City Council shall refer the application to the Planning Commission. The Planning Commission shall hold a public hearing upon such application and shall consider the effect of the proposed use upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare.
- Commission shall proceed to give final consideration to the application and may require that certain conditions be fulfilled by the applicant in conjunction with approval of the use permit applied for, and may include the requirement that applicant grant additional right of way in accordance with the Comprehensive Plan. The Planning Commission may require the execution of a written agreement with the city relating to the installation of public improvements by the applicant, together with the execution of performance bonds or provision of other appropriate surety relating thereto. The installation of all public improvements shall be accomplished in compliance with existing city standards as provided by ordinance or by departmental publications approved by resolution of the City Council. In the event the Planning Commission fails to act upon the application within sixty days from the date of referral, the applicant may appeal to the City Council requesting final action. If the City Council determines that the delay of the Planning Commission is unjustified, it shall

direct the Commission to act upon the application no later than the Commission's next regularly scheduled meeting.

(g) Appeal of Planning Commission action:

- (1) Any aggrieved person or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.
- (2) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.
- (3) In exercising its appellate jurisdiction, the action appealed from shall be deemed advisory and Tthe City Council may, after public hearing, in conformity with the provisions of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.
- (h) Adjustment of Yard Requirements and Height Restrictions. Upon request of the applicant, the City Council may, after report and recommendation of the Planning Commission, decrease the minimum yard requirements and increase the maximum height restrictions and may adjust the requirements relative to the location of buildings and required parking spaces and lot frontage set forth in this chapter consistent with adequate protection of the environment of adjacent land uses. The Planning Commission shall hold a public hearing upon the requested adjustment at the same time that it hears the application for the use permit and shall make a report to the City Council regarding the effect the proposed use and adjustment has upon the surrounding neighborhood, the community as a whole, and other matters relating to public health, safety, and general welfare. Upon receiving a report from the Planning Commission, the City Council shall take final action upon the application for the use permit and the requested adjustment.
- (i) Amendment. The Planning Director is authorized to approve amendments to any use permit granted under this section, including square footage of floor area and storage space in phases of development; provided that:

- (1) A request for amendment is filed with the Planning Director, together with any of the information specified in paragraph (d) above which is pertinent to the proposed amendment:
 - (2) Such amendment shall not violate any regulations set forth in this title;
- (3) Such amendment may provide for up to ten percent (10%) increase in total floor area of the project over the total floor area originally permitted;
 - (4) No reduction is made to the applicable setback or yard requirements;
 - (5) No public land is accepted;
- (6) Such amendment shall not be contrary to the general purposes of this chapter as set forth in paragraph (a) above;
- (7) Any amendment not in conformance with this paragraph shall be submitted to the Planning Commission in the same manner as an original use permit.
- (j) Building Permits, Certificates of Occupancy, and Certificates of Compliance. Upon the approval of a use permit as provided for under this section, building permits and certificates of occupancy may be issued. Certificates of compliance shall not be issued until there has been compliance with all conditions of a use permit and subsequent amendments within each phase of development of a use permit.
 - (k) Preexisting uses.

- (1) An existing use of a type permitted in this chapter which was lawfully established in this district on the effective date of this chapter shall be deemed to have received a use permit as herein required and shall be provided with such permit by the Director of Building and Safety upon request, and it shall not be a nonconforming use; provided, however, for any enlargement, extension, or relocation of such existing use, an application in conformance with this section shall be required.
- (2) If an application for a use permit located within a flood plain is granted approval by the city, it shall not be necessary for the applicant to make an application for a special permit to be approved by the City Council as required by Resolution Nos. A-55150, A-56382, and A-57540. It shall be presumed that the applicant has received all such approvals as may be required by the foregoing resolutions by virtue of the city granting approval to the use permit.

Section 6. That Section 27.57.180 of the Lincoln Municipal Code be amended to read

2 as follows:

27.57.180 Appeal.

Any person aggrieved by any order, approval, disapproval, or other decision issued by the Preservation Commission, the Planning Director, or the Planning Commission may appeal such order, approval, disapproval, or other decision to the City Council by filing a written appeal with the City Clerk within thirty days of such order. Such appeal shall fully state the order, approval, disapproval, or other decision appealed from, the date thereof, and the facts of the matter.

The City Clerk shall refer the appeal to the City Council, which shall fix within thirty days a reasonable time for the hearing. Notice of the time, place, and purpose of such hearing shall be published in a daily newspaper having a general circulation in the City of Lincoln by the City Clerk and shall be mailed by certified or registered mail to the appealing party not less than eight days prior to the date of hearing. In exercising its appellate jurisdiction, the order approval, disapproval or other decision appealed from shall be deemed advisory and Tihe City Council shall review the appeal and may in conformance with the provisions of this title reverse or affirm, wholly or partially, or may modify the order, approval, disapproval or other decision appealed from make such decision as ought to be made. In making a determination, the Council may request information and recommendations from any department of the City of Lincoln. Every decision by the City Council shall be accompanied by a written finding of fact based on testimony and other evidence, specifying the reason for granting or denying the appeal.

Section 7. That Section 27.63.025 of the Lincoln Municipal Code be amended to read as follows:

27.63.025 Appeal of Planning Commission Action.

- (a) Any aggrieved person, council member, or any person or group officially designated to participate in the administration of this title may appeal any action of the Planning Commission to the City Council by filing notice of appeal with the City Clerk within fourteen days following the action of the Planning Commission.
- (b) Upon receipt of the appeal by the City Council, the council shall hold a public hearing thereon within thirty days from the date of appeal. Notice of the public hearing shall be given as provided in Chapter 27.81.

(c) <u>In exercising its appellate jurisdiction, the action appealed from shall be deemed advisory and Tthe City Council may, after public hearing, in conformity with the provisions of this title reverse or affirm, wholly or partially, or may modify the action of the Planning Commission appealed from make such decision as ought to be made.</u>

Section 8. That Section 27.82.110 of the Lincoln Municipal Code be amended to read as follows:

27.82.110 Miscellaneous Provisions.

- (a) Interest. Interest earned on monies in any impact fee account shall be considered part of such account, and shall be subject to the same restrictions on use applicable to the impact fees deposited in such account.
- (b) First-In/First-Out Accounting. Monies in each impact fee account shall be considered to be spent in the order collected, on a first-in/first-out basis.
- (c) No Operation or Maintenance. No monies from any impact fee account shall be spent for periodic or routine operation or maintenance of any facility of any type.
- (d) No Restriction on Development Conditions. Nothing in this ordinance shall restrict the City from requiring a person to construct reasonable project improvements required to serve such person's project, whether or not such improvements are of a type for which reimbursements are available under Section 27.82.090.
- (e) Records. The Impact Fee Administrator shall maintain accurate records of the impact fees paid, including the name and address of the person paying such fees, the project for which the fees were paid, the date of payment of each fee, the amounts received in payment for each fee, and any other matters that the Impact Fee Administrator deems appropriate or necessary to the accurate accounting of such fees, and such records shall be available for review by the public during City business hours.
- (f) Assignment of Impact Fee Account Monies. The approved Capital Improvement Program which includes any Impact Fee Facilities scheduled for construction shall assign monies to fund in whole or in part such Impact Fee Facilities from the Impact Fee Fund Account of the type for which the fees in that account were paid. Any monies, including any accrued interest, not assigned to specific projects within such capital improvements program and not expended pursuant

to Section 27.82.080 (Refunds) or 27.82.090 (Reimbursements) shall be retained in the same impact fee account until the next fiscal year.

- (g) Mistake or Misrepresentation. If an impact fee has been calculated and paid based on a mistake or misrepresentation, it shall be recalculated. Any amounts overpaid by a person shall be refunded by the City to such person within thirty days after the City's acceptance of the recalculated amount, with interest since the date of such overpayment at the rate earned by the City on the funds. Any amounts underpaid by such person shall be paid to the City within thirty days after the Impact Fee Administrator's acceptance of the recalculated amount, with interest since the date of such underpayment at the rate then earned by the City on its impact fee funds. In the case of an underpayment to the City, the City may refuse to issue any additional permits or approvals for the project for which the impact fee was previously underpaid until such underpayment is corrected, and if amounts owed to the City are not paid within such thirty-day period, the City may also repeal any permits issued in reliance on the previous payment of such impact fee and refund such fee to the then current owner of the land.
- (h) Reimbursement of Impact Fees to Promote Economic Development. In order to promote the economic development of the City, the City shall reimburse a developer for some or all of the arterial street impact fees imposed on a proposed development or redevelopment from other funds of the City that are not restricted to other uses. Notwithstanding the above, no such reimbursement of arterial street impact fees shall be made except in conformance with specific economic development criteria and qualifications adopted by resolution of the City Council which, if met, entitle a developer to a reimbursement of some or all of the arterial street impact fees imposed on the development.
- (i) Appeals. Any determination made by any official of the City charged with the administration of any part of this ordinance may be appealed by the aggrieved party to the City Council by filing (1) a written Notice of Appeal on a form provided by the City, and (2) a written explanation of why the appellant feels that a determination was in error. Appeals must be filed with the City Clerk within ten days after the determination for which the appeal is being filed. At the regular meeting following the filing of the appeal, the City Council shall fix a time and place for hearing the appeal, and the City Clerk shall mail notice of the hearing to the appellant at the address given in the Notice of Appeal. The hearing shall be conducted at the time and place stated in such

notice given by the City Council. In an appeal of an impact fee, the Council shall not waive the fees, although the fees may be reduced pursuant to subsection (h) above or may be reduced upon a finding that the impact fee was incorrectly calculated, or that unusual circumstances of the development demonstrate that application of the fee to the development would be unfair or unjust. In exercising its appellate jurisdiction, the action appealed from shall be deemed advisory and the City Council may make such decision as ought to be made. The City Council shall make specific and detailed findings of fact with respect to each controverted issue on appeal. The determination of the City Council shall be final.

- (j) Periodic Review. The impact fees and the administrative procedures established by this ordinance shall be reviewed at least once every three fiscal years to ensure that:
 - (1) The demand and cost assumptions underlying such fees are still valid,
- (2) The resulting fees do not exceed the actual cost of constructing Impact Fee Facilities of the type for which the fee was paid and that are required to serve new development,
- (3) The monies collected or to be collected in each impact fee fund have been or are expected to be spent for Impact Fee Facilities of the type for which such fees were paid, and
- (4) That such Impact Fee Facilities will benefit those developments for which the fees were paid.
- (k) Adjustments for Inflation. Beginning on January 1, 2005, and on January 1 of each following year unless and until the impact fee schedules are otherwise revised or replaced by City Council, each fee amount set forth in each schedule shall be adjusted to reflect the effects of inflation on those costs set forth in the Impact Fee Study by multiplying such amount by a fraction, the numerator of which is the U.S. Consumer Price Index for All Items for the most recent month of August, and the denominator of which is U.S. Consumer Price Index for All Items for the period one year prior to the period reflected in the numerator.
- (I) Violations. Violation of this ordinance shall be a misdemeanor and shall be subject to those remedies provided in Section 27.81.070. Knowingly furnishing false information to any official of the City charged with the administration of this ordinance on any matter relating to the administration of this ordinance, including without limitation to knowingly furnishing false information regarding the expected size, use, or traffic impacts from a proposed development, shall be a violation of this ordinance. In addition to or in lieu of any criminal prosecution, the City or any

person applying for a permit of the types	s described in Section 27.82.050(a) or any person seeking	
to engage in a development for which no permit is requested shall have the right to sue in civil cour		
to enforce the provisions of this ordinand	ce.	
Section 9. That Sections	27.27.080, 27.28.090, 27.31.100, 27.37.070, 27.51.100	
27.57.180, 27.63.025, and 27.82.110 of the	he Lincoln Municipal Code as hitherto existing be and the	
same are hereby repealed.		
Section 10. That this ordin	nance shall take effect and be in force from and after its	
passage and publication according to law	v.	
	Introduced by:	
		
Approved as to Form & Legality:		
C'A-A-A-A-A-A-A-A-A-A-A-A-A-A-A-A-A-A-A-	-	
City Attorney	•	
	Approved this day of, 2005:	
	Mayor	